

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 ISO-00 IOE-00 CIAE-00 DODE-00 PM-07

H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01

SP-03 SS-20 USIA-15 AID-20 AF-10 SAM-01 EB-11 COME-00

NEA-14 OMB-01 ABF-01 TRSE-00 ACDA-19 AEC-11 SCI-06

DRC-01 SWF-02 SPM-01 INT-08 CIEP-03 EA-11 MMS-04

FEAE-00 /239 W

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P R 061613Z SEP 74

FM AMEMBASSY THE HAGUE

TO SECSTATE WASHDC PRIORITY 4298

INFO USMISSION UN NEW YORK

C O N F I D E N T I A L SECTION 1 OF 2 THE HAGUE 4417

E.O. 11652: GDS

TAGS: PFOR, UN, NL

SUBJECT: GOVERNMENT OF NETHERLANDS POSITIONS ON
KEY ISSUES AT 29TH UNGA

REF: STATE 184584

1. EMBASSY HELD DISCUSSION ON UPCOMING UNGA SEPTEMBER 3
WITH FOLLOWING OFFICIALS FROM MINISTRY OF FOREIGN AFFAIRS
INTERNATIONAL ORGANIZATIONS SECTION: NORBART, POLITICAL
AFFAIRS; ETTEMA, DISARMAMENT AND INTERNATIONAL PEACE
QUESTIONS; VAN BOVEN, SOCIAL AND LEGAL AFFAIRS; BODDENS
HOSANG, ECONOMIC AFFAIRS; BARK AND RACKE, UNCTAD AFFAIRS;
AND RHODIUS AND BERTELING, SPECIALIZED ORGANIZATIONS.
DEPARTMENT AND USUN SHOULD REFER TO THE HAGUE'S 4069
AND 4087 REPORTING ON AMBASSADOR SCHAUFLELE'S CONSULTA-
TIONS HARE AUGUST 19-20 FOR ADDITIONAL BACKGROUND ON
DUTCH POSITIONS ON UN ISSUES.

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2. ALL ISSUES SET FORTH IN REFTEL WERE COVERED TO
SOME EXTENT WITH MFA OFFICIALS. FOLLOWING COMMENTS

ON INDIVIDUAL POSITIONS ARE KEYED TO HEADINGS IN
REFTEL.

3. SOUTH AFRICA: GON OF OPINION THAT ACCEPTANCE OF
CREDENTIALS IS PURELY FORMAL MATTER, AND COULD NOT
TOLERATE MISUSE OF PROCESS ON CREDENTIALS TO DENY A
GOVERNMENT ITS SEAT IN UN. DUTCH WILL CONTINUE OPPOSE
ANY MOVE IN THAT DIRECTION. ACCORDING TO NORBART,
DUTCH HAVE REASON TO BELIEVE THAT AFRICANS DO NOT
REALLY EXPECT ACHIEVE ANYTHING ON ISSUE THIS YEAR,
OTHER THAN AGAIN MAKING THEIR CASE FOR RECORD.

4. PORTUGUESE TERRITORIES: DUTCH FIRMLY SUPPORT US
POSITION THAT THIS NO REPEAT NO TIME PUT ADDITIONAL
PRESSURES ON PORTUGUESE THROUGH MECHANISM OF UN
RESOLUTIONS. GON IS ENCOURAGED BY PROGRESS MADE THUS
FAR IN DECOLONIZATION PROCESS (GUINEA-BISSAU AND
MOZAMBIQUE) AND THINKS NEW PORTUGUESE GOVERNMENT HAS
TROUBLES ENOUGH AT HOME WITHOUT UNGA PUTTING IT IN
DOCK AGAIN.

5. SOUTHERN RHODESIA: DUTCH TAKE POSITION THAT UK
CANNOT BE FORCED BY UN TO TAKE ACTION ON SOUTHERN
RHODESIA THAT IS BEYOND ITS POER. LIKE US, GON WOULD
OPPOSE ANY EXTREME AND UNREALISTIC PROPOSALS. DUTCH
ARE CURRENTLY TAKING ANOTHER LOOK AT THEIR OWN
REGULATIONS IMPLEMENTING SANCTIONS WITH VIEW TOWARD
CLOSING ANY LOOPHOLES WHICH MAY EXIST. NORBART
COMMENTED THAT HE NOT AWARE OF ANY SUCH LOOPHOLES, BUT
REVIEW UNDER WAY WITHIN CONCERNED MINISTRIES JUST TO
MAKE SURE.

6. NAMIBIA: WITH PROGRESS BEING MADE ON PORTUGUESE
DECOLONIZATION, GON BELIEVES FOCUS WILL TURN TO SOUTH
AFRICA. WHILE DUTCH WOULD HAVE NOTHING TO FEAR THEM-
SELVES FROM SANCTIONS ON NAMIBIA (THEY HAVE NO INVESTMENT
THERE, AND CLOSED THEIR HONORARY CONSULATE IN WINDHOEK
EARLIER IN RESPONSE TO A UN RESOLUTION) THEY WOULD BE
OPPOSED TO THE ADOPTION OF SANCTIONS BECAUSE ALL
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CHANNELS OF COMMUNICATION SHOULD REMAIN OPEN. GON
REGRETS THAT CONTACTS BETWEEN SYG AND SOUTH AFRICA ON
NAMIBIA HAVE ENDED. DUTCH HAVE BEEN ASKED TO JOIN THE
COUNCIL ON NAMIBIA, BUT ARE RELUCTANT TO DO SO. THEY
WOULD BE WILLING PARTICIPATE IF AT LEAST TWO OTHER
EUROPEANS WOULD ALSO AGREE. GON THINKS THAT IT WILL
BE DIFFICULT FIND TWO OTHERS IN ADDITION TO FINLAND
WHICH HAS ALREADY AGREED PARTICIPATE.

7. KHMER CREDENTIALS: POLITICAL ADVISORS OF EC-9

ARE TO MEET SEPTEMBER 5-6 IN PARIS TO DISCUSS UNGA ISSUES. NORBART INFORMED EMBASSY OFFICER THAT GERMANS HAVE PUT KHMER CREDENTIALS QUESTION ON AGENDA OF ITEMS FOR DISCUSSION. FRG WILL PROPOSE THAT NIE SUBMIT RESOLUTION ON KHMER QUESTION SO AS TO AVOID SITUATION OF HAVING TO REACT TO PRO-GRUNK RESOLUTION. FRG OF OPINION THAT RESOLUTION SPONSORED BY COMMUNITY WOULD HAVE BETTER CHANCE OF SUCESS, GIVEN MORE "NEUTRAL" REPUTATION OF NINE, THAN WOULD ASIAN OR US SPONSORED RESOLUTION. GON IS BIT SCEPTICAL OF REASONING, BUT HAS ADOPTED NO POSITION. FRG PROPOSAL APPARENTLY WOULD CALL ON TWO SIDES TO COMPROMISE DIFFERENCES. DUTCH FIRMLY SUPPORT GKR AND WILL WORK WITH US AND OTHERS TO AVOID LOSS OF SEAT.

8. KOREA: DUTCH HAVE BEEN ACTIVE IN NEW YORK MEETINGS OF GROUP SPONSORING "FRIENDLY KOREAN ITEM" (USUN 3009). DURING EMBASSY OFFICERS MEETING ON UN ISSUES, MFA OFFICIAL SAID THAT HE HAD JUST SENT MESSAGE TO GON MISSION WITH INSTRUCTIONS GO ALONG WITH PROPOSED SEPARATE ITEM ON KOREA AS AMENDED. ROK AMBASSADOR HAS BEEN URGING GON TO PLAY LEADING ROLE, AS IT DID LAST YEAR, ON KOREAN QUESTION.

9. HUMAN RIGHTS: GON WILL AGAIN BE ACTIVE IN THIS AREA. AS DEPARTMENT AWARE DUTCH WILL SPONSOR NUMBER OF RESOLUTIONS ON TORTURE AND ELIMINATION OF RELIGIOUS DISCRIMINATION (USUN 2760).

10. MIDDLE EAST: GON AGREES THAT NEGOTIATIONS SHOULD NOT BE JEOPARDIZED BY POLEMICAL ME DEBATE ET UN, BUT
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BELIEVES SUCH A DEBATE CAN ONLY BE AVOIDED IF COUNTRIES INVOLVED BELIEVE SIGNIFICANT PROGRESS BEING MADE THROUGH NEGOTIATIONS.

11. UNRWA: GON AGREES WITH US POSITION ON UNRWA. DUTCH HAVE MADE POINT WITH UNRWA COMMISSIONER GENERAL, SIR JOHN RENNIE, THAT OIL-RICH ARABS SHOULD BE TAPPED FOR CONTRIBUTIONS. GON CONTRIBUTED TOTAL OF \$1.5 MILLION GUILDERS IN CASH AND KIND LAST YEAR, AND WILL BE PREPARED CONTRIBUTE AGAIN. THEY NOT PREPARED SPECIFY AMOUNT AT THIS TIME, HOWEVER.

12. UNEF/UNDOF FINANCING: DUTCH SUPPORTED COMPROMISE FINANCING PLAN FOR UNEF AND BELIEVE IT SHOULD BE MAINTAINED, AND POSSIBLY ALSO APPLIED TO UNDOF.

13. DISARMAMENT: ETTEMA, DIECTOR OF DISARMAMENT AND INTERNATIONAL PEACE QUESTIONS IN MFA AGREES THAT

INDIAN EXPLOSION OF NUCLEAR DEVICE SHOULD EFFECT
DISARMAMENT DEBATE IN FIRST COMMITTEE. HOWEVER, HE
SAID HE UNSURE HOW MUCH IT WILL BE EFFECTED SINCE FEW
NATIONS WILLING SPEAK OUT AGAINST INDIA. HE SAID THAT
NETHERLANDS DEL TO CCD HAD BEEN ONE OF VERY FEW COUNTRIES
WILLING ADDRESS ISSUE IN THAT FORUM AND THAT US REP HAD
MADE VERY GENERAL REMARKS, WHICH HAD NOT BEEN HELPFUL.
SOVIET-US THRESHOLD TEST BAN AGREEMENT, COMING AS IT DID
ON HEELS OF INDIAN EXPLOSION, HAD ALSO COMPLICATED
MATTERS. DUTCH WOULD LIKE HAVE COUNTRIES WHICH NOT
ADHERENTS TO NPT PARTICIPATE IN MAY 1975 REVIEW

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ACTION IO-14

INFO OCT-01 EUR-25 ISO-00 IOE-00 CIAE-00 DODE-00 PM-07

H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01

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C O N F I D E N T I A L SECTION 2 OF 2 THE HAGUE 4417

CONFERENCE ON NPT. ETTEMA SAID GON HAD TAKEN POSITION
FOR NUMBER OF YEARS, AND STILL MAINTAINS POSITION, THAT
ON SITE INSPECTION SHOULD NOT BE REQUIREMENT FOR
COMPREHENSIVE TEST BAN. DUTCH BELIEVE THAT ON SITE
INSPECTION WOULD NOT ADD SIGNIFICANTLY TO INFORMATION
WHICH CAN BE ACQUIRED FROM OTHER VERIFICATION PROCEDURES.
ETTEMA NOTED THAT US WAS NOT RAISING QUESTION OF SOUTH
ASIAN NUCLEAR WEAPONS FREE ZONE, WHICH HE SAID PAKISTAN

HAD PROPOSED FOR AGENDA. HE THOUGHT THIS A CLEVER MOVE ON PART PAKISTANIS WHICH WOULD GIVE INDIANS GREAT PROBLEMS. GON HAS NO QUARREL WITH FOUR CRITERIA SET FORWARD BY US FOR CREATION NUCLEAR FREE ZONES.

14. STEAMROLLER TACTICS: THIS ITEM DISCUSSED FULLY BY AMBASSADOR SCHAUFEELE (SEE THE HAGUE 4069).

15. PROGRAM OF ACTION: GON TAKES VERY POSITIVE VIEW OF GROUP OF 77'S POSITION ON THIS ISSUE. CENTRAL TO DUTCH POLICY IN THIS REGARD IS PROGRAM OF SECOND CONFIDENTIAL

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DEVELOPMENT STRATEGY. GON WILL IN UPCOMING UNGA MAINTAIN POSITIVE APPROACH TO PROGRAM OF ACTION AND TRY PERSUADE OTHER MEMBERS OF EC TO ALSO SUPPORT MORE FULLY. GON BELIEVES NOT ONLY THAT PROGRAM OF ACTION MIGHT BE BROUGHT UP IN OTHER INTERNATIONAL ORGANIZATIONS AND SPECIALIZED AGENCIES, BUT THAT IT SHOULD BE. COUNTRIES WHICH HAD RESERVATIONS ABOUT SOME PROVISIONS OF PROGRAM OF ACTION SHOULD REVIEW THEIR POSITIONS AND WITHDRAW RESERVATIONS OR ATTEMPT ACCOMMODATE POLICIES WHERE POSSIBLE. EMBOFF REVIEWED US CONCERNS ON PROGRAM OF ACTION AND STEAMROLLER TACTICS OR MISUSE OF CONSENSUS PROCEDURE ALONG LINES PREVIOUS GUIDANCE, AND MADE IT CLEAR THAT US INTENDS MAINTAIN RESERVATIONS THROUGH VOTES OR RESTATEMENT.

16. CHARTER OF ECONOMIC RIGHTS: DISCUSSION THIS ITEM CLOSELY PARALLELED THAT IN PREVIOUS PARAGRAPH. DUTCH DO NOT REPEAT NOT REJECT IN PRINCIPLE INDEXATION OF COMMODITY PRICES. SOME VARIATION IN INDEXATION DIFFERENT FROM WHAT LDC'S HAVE SOUGHT TO NOW WOULD BE ACCEPTABLE. MFA OFFICIALS DID NOT SPECIFY EXACTLY WHAT VARIATIONS THEY COULD ACCEPT, EXCEPT TO REFER TO LINKAGE BETWEEN COMMODITIES PRODUCED IN LDC'S AND MATERIALS FROM DEVELOPED WORLD NECESSARY FOR LDC PRODUCTION-- FOR EXAMPLE LINKAGE BETWEEN AGRICULTURAL PRODUCT PRICES AND FERTILIZER PRICES. DUTCH MFA POSITION ON NATIONALIZATION ALSO IS ONE OF SYMPATHY FOR LDC'S. WHILE GON, "FOR TIME BEING", STILL STICKING WITH EC AND US ON INSISTANCE THAT NATIONALIZATION MUST BE ACCOMPANIED BY COMPENSATION "IN ACCORDANCE WITH INTERNATIONAL LAW", GENERAL FEELING IS THAT LDC'S HAVE STRONG POINT WHEN THEY POINT OUT THEY HAD NO PART IN DEVISING INTERNATIONAL LAW THEY EXPECTED OBSERVE. MFA OFFICIALS ADMITTED THEY AHEAD OF OTHER EC MEMBERS IN THIS GENERAL AREA, AND WOULD HAVE DIFFICULT TIME BRINGING OTHERS ALONG.

17. UN PROGRAM FOR MSA'S: DUTCH AGREE THAT SPECIAL

FUND SHOULD BE USED MEET IMMEDIATE EMERGENCY NEEDS
AND THAT NEW LONG-TERM DEVELOPMENT ASSISTANCE INSTITUTION
NOT DESIRABLE. NETHERLANDS GOVERNMENT FAVORS MOVING
QUICKLY ON EXPENDITURE OF FUNDS NOW AVAILABLE. MINISTER
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FOR DEVELOPMENT ASSISTANCE PRONK INSISTS THAT DUTCH
CONTRIBUTION OF \$30 MILLION BE SPENT IN CURRENT YEAR.

18. MULTI-NATIONAL CORPORATIONS: GON WILL NOT BE ABLE
MEET SEPTEMBER 13 DEADLINE FOR COMMENTS ON REPORT SENT
OUT BY SYG. A MINISTERIAL LEVEL WORKING GROUP HAS BEEN
CREATED TO DEAL WITH QUESTION MULTI-NATIONALS, BUT HAS
NOT YET MET. DUTCH OFFICIAL FOLLOWING TOPIC IN MFA
EXPECTS FALL MEETING OF ECOSOC TO FOCUS ON PROCEDURAL
QUESTION OF HOW TO DEAL WITH EMINENT PERSONS REPORT.

19. WORLD CONFERENCES ON FOOD AND POPULATION: WHILE
DUTCH FELT THAT DEMOGRAPHIC PROBLEMS ECLIPSED TOO MUCH
BY ECONOMIC AND SOCIAL ONES IN BUCHAREST, THEY NOT
UNHAPPY WITH RESULTS POPULATION CONFERENCE, GON CAN
SUPPORT GENERAL OUTCOME. EXCEPT FOR MENTIONING THAT
MINISTERS OF AGRICULTURE AND DEVELOPMENT COOPERATION
WOULD ATTEND, THERE WAS NO COMMENT ON FOOD CONFERENCE.

20. UNDRO: GON STRONGLY SUPPORTS US POSITION ON
STRENGTHENING STAFF OF UNDRO. DUTCH WOULD LIKE SEE
UNDRO NOT ONLY DEVELOP CLEARING HOUSE FUNCTION FOR
INFORMATION ON DISASTER RELIEF, BUT ALSO TO BECOME
FOCAL POINT FOR COORDINATION UN RELIEF EFFORT.
MINISTER FOR DEVELOPMENT ASSISTANCE PRONK SAID DURING
LAST ECOSOC MEETING THAT RELIEF WORK OF ORGANIZATION
SHOULD BE BROADENED TO COVER LONG-TERM EMERGENCIES SUCH
AS SAHELIAN DROUGHT.

21. UN BUDGET: DUTCH SUPPORT US POSITION ON NEED TO
HOLD SUPPLEMENTAL APPROPRIATIONS WO WHAT IS ESSENTIAL
AND MINIMAL.

22. EVALUATION OF UN ACTIVITIES AND PROGRAMS: WHILE
GON RECOGNIZES NEED FOR WORKABLE EVALUATION MECHANISM
FOR UN PROGRAMS, AND WILL SUPPORT US EFFORTS TO CREATE
IT, MFA OFFICIALS POINTED OUT THAT THEY COMMITTED TO
PROGRAM OF GROWTH IN UN FUNCTIONS. EVALUATION SHOULD
PROVIDE FOR MEASURE OF CONTROLLED GROWTH IN PROGRAMS.

23. UN SALARY INCREASES: DUTCH POSITION IS THAT
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SALARY INCREASES SHOULD NOT BE EXORBITANT. UNTIL
MINISTRY HAS OPPORTUNITY STUDY ADVISORY BOARD'S
RECOMMENDATIONS ON SALARY SCALES, GON UNABLE SAY WHAT
IDEAL LEVEL SHOULD BE. OFFICIALS POINTED OUT THAT
STRIKES AND THREATS OF STRIKES HAD ALREADY PLAGUED
SOME SPECIALIZED AGENCIES AND, IF LINE HELD ABSOLUTELY
ON NEW YORK SALARIES, COULD BECOME PROBLEM AT UN
HEADQUARTERS.

24. NATURAL RESOURCES: THIS ITEM TOUCHED ON ONLY
BRIEFLY. MFA OFFICIALS STRESSED THAT ANY ATTEMPT
MERGE US EMINENT PERSONS PROPOSALS WITH FRENCH ECONOMIC
OBSERVATORY CONCEPT WOULD BE DOOMED TO FAILURE IF
GROUP OF 77'S CONCERNS EXPRESSED AT ECOSOC NOT TAKEN
INTO ACCOUNT.
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